Air Education and Training Command

Sustaining the Combat Capability of America's Air Force



International Negotiations



1960s Games Theory Influence



(Thomas Schelling, Anatol Rapoport, Fred Charles Ikle)

- 1. non-zero-sum or "mixed motive"
- 2. Realization of common interest while conflicting interests exist
- 3. Theorizing evolved into two approaches
 - 1. One that emphasizes the competitive nature of the negotiations process
 - 1. Effort to advance the interest of one party relative to its rivals—win-lose (bargaining) or zero sum
 - 2. One that highlighted the more cooperative effort to enlarge the joint interests of both parties simultaneously
 - 1. A more cooperative effort to enlarge the joint interests of both parties simultaneously—win-win (problem-solving)





- Initial offers
- Commitments made to certain positions
- Promises of rewards and threats of sanctions
- Concessions made
- Retractions of previous offers and concessions
- If concessions making overcomes pressure to diverge, agreement comes somewhere between opening offers
- Alternately, stalemate or breakdown of negotiations
- Inequality may lead to asymmetrical outcomes
- Virtually all cases result in compromise





- Fits with realist interpretations of international politics
- Emphasizes competitive nature of relations among sovereign nation-states
- Threats result in defensive positions that threaten others



New Problem-Solving Paradigm



(Anatol Rapoport)

- Again from game theory
- Building on assumptions of traditional bargaining framework
- Joint search for "empathetic understanding" and "domain of validity"
- Real or perceived conflicts of interest arise



Bargaining or Problem-Solving Paradigm



(Richard Walton and Robert McKersie)

- Bargaining
 - Interests are in basic conflict
 - Each tries to win largest possible share (value claiming)
- Problem-solving
 - Parties may enlarge the benefits available (value creation)
 - Both may gain
 - "Win-Win" negotiations
 - "Principled Negotiations" (Roger Fisher, William Ury, Bruce Patton)
 - Negotiations based on interests rather than on bargaining positions
 - Understand the problem and then arrive at formula to guide bargaining

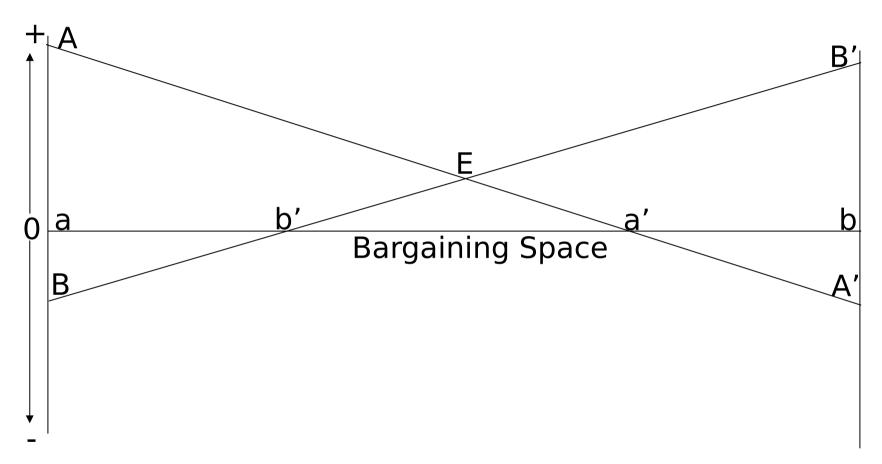




- Focuses on states as represented by group of negotiators who have to achieve specific national interests
- Interests—fixed and unitary
- Task is to maximize those national interests
- Interests are mapped on bargaining situation as "preferences"
- Outcome evaluated according to amount of "utility" produced







Horizontal axis = issue dimension Vertical axis = gains (+) and losses (-) relative to nonagreement (0)

 $A \rightarrow -A' = A's$ preference curve

 $B \rightarrow -B' = B's$ preference curve

a = A's preferred outcome

a' = A's minimum acceptable outcome

b = B's preferred outcome

b' = B's minimum acceptable outcome

E = point of "equitable" solution, wher gains of both parties relative to nonagreement are equal



Bargaining Power



- Parties with greater capabilities can generally make their threats and promises more credible
- Parties have different capacities to actually carry out rewards and punishments
- Goal is to reach agreement just inside the opponent's point of minimum acceptability



Progress in Bargaining



- Best = concessions by one party are reciprocated by concessions by the other party
- One party must risk introducing the first concession
- Parties may try to reinforce their position by making firm commitments to particular positions
- If one party is successful in making its commitments credible, then the others have only a choice between
 - accepting agreement on the terms announced by the first
 - Rejecting those terms and creating a stalemate



Breaking Stalemates in Bargaining



- Threats and promises
 - Promises of rewards more likely to yield concessions
 - Counterthreats or counterpromises may increase the likelihood of a deadlock
 - If stalemate broken, likelihood that outcomes will be asymmetrical and perceived unfair
- Third party intervention
 - May create simultaneous concessions
 - May coordinate concession
 - Bargaining most likely to be effective
 - Rarely used in international-negotiations



Outcomes of Bargaining



- Reciprocity required
- Tendency toward sub-optimal agreement
- Frequently asymmetrical
- Tactical maneuvering inherent in bargaining makes "fair" outcomes extremely difficult
- Conflictual behavior lessens cooperation



Problem-Solving



- Goal is to solve common problems to benefit everyone
- Reframing
- Intertwined issues—security, political, economic, social, cultural
- Assumes power to implement agreement
- Creates value
- Different interests lead to creative solutions



- Diagnosis
- Formula
- Detail

Often "track two" diplomacy

Benefits of Problem-Solving

- Agreements that are more efficient, equitable, and stable
- Focuses on basic needs of parties
- Identifies elements of conflict
- Requires parties to emphasize
- Creating norms that facilitate an atmosphere of cooperation
- Works well with neutral third party
- Promotes agreements that are usually more enduring



Bargaining vs. Problem-Solving



- Fundamentally different ideal types of negotiating process
- Appropriate approach depends on
 - nature of issue
 - Preexisting relationship among parties
 - Background factors for context of negotiation



Bargaining



- Two or relatively few parties and a single or a few issues along a continua
- Payoffs are easily divided among the parties
- Nature of the problem may not present many options
- At least one of the parties pursues inflexible tactics
- Power asymmetries constitute an important factor



Problem-Solving



- Absence of bargaining space
- Multiple and complex issues are linked
- Multiple parties whose preferences are different and crosscutting
- Intense emotional involvement by parties



Criteria for Evaluating Outcomes



- Empirical—which approach best describes and explains how the negotiation process is actually conducted
- Normative—which negotiation process is likely to be most efficient and produce the best possible agreements under varying conditions
- Four criteria
 - Agreement
 - Efficiency
 - Equity
 - Stability